

Agenda
BROWN COUNTY PLANNING COMMISSION BOARD OF DIRECTORS
TRANSPORTATION SUBCOMMITTEE
Wednesday, August 14, 2024
Green Bay Metro Transportation Center
901 University Avenue
Green Bay, WI 54302
3:30 p.m.

ROLL CALL

(Voting)

Heena Bhatt (Bay-Lake RPC)	_____	Troy Parr (Oneida Nation)	_____
Geoff Farr (Howard)	_____	Marty Piette (Airport)	_____
Sean Gehin (Allouez)	_____	Eric Rakers (De Pere)	_____
Steve Grenier (Green Bay)	_____	Brian Rickert (Ashwaubenon)	_____
Chris Hardy (Brown County)	_____	Andy Smits (Suamico)	_____
Patty Kiewiz (Green Bay Metro)	_____	Teal Spellman (Bellevue)	_____
Jerry Lancelle (Hobart)	_____	Nick Weber (WisDOT)	_____

(Non-voting)

Jason Nordberg (FHWA-Madison)	_____
Matthew Sorensen, (WisDOT-Madison)	_____
William Wheeler (FTA Region 5)	_____

ORDER OF BUSINESS

1. Introduction of Chris Hardy, Brown County Highway Commissioner.
2. Approval of the June 24, 2024, Transportation Subcommittee meeting minutes.
3. Discussion and recommendation to the BCPC Board of Directors regarding the federal Carbon Reduction Program (CRP) for the FFY 2025-2028 cycle.
4. Any other matters.
5. Adjourn.

ANY PERSON WISHING TO ATTEND WHO, BECAUSE OF A DISABILITY, REQUIRES SPECIAL ACCOMMODATION SHOULD CONTACT THE BROWN COUNTY PLANNING COMMISSION OFFICE AT (920) 448-6480 AT LEAST TWO BUSINESS DAYS BEFORE THE MEETING SO ARRANGEMENTS CAN BE MADE.

Draft Minutes
BROWN COUNTY PLANNING COMMISSION BOARD OF DIRECTORS
TRANSPORTATION SUBCOMMITTEE
Monday, June 24, 2024
Green Bay Metro Transportation Center
901 University Avenue
Green Bay, WI 54302
10:30 a.m.

ROLL CALL

(Voting)

Heena Bhatt (Bay-Lake RPC)	<u>x</u>	Troy Parr (Oneida Nation)	<u>x</u>
Geoff Farr (Howard)	<u>x</u>	Marty Piette (Airport)	<u>x</u>
Sean Gehin (Allouez)	<u>x</u>	Eric Rakers (De Pere)	<u>x</u>
Steve Grenier (Green Bay)	<u>x</u>	Brian Rickert (Ashwaubenon)*	<u>x</u>
Chris Hardy (Brown County)	<u>Exc</u>	Andy Smits (Suamico)	<u>x</u>
Patty Kiewiz (Green Bay Metro)	<u>x</u>	Teal Spellman (Bellevue)	<u>x</u>
Jerry Lancelle (Hobart)	<u>Exc</u>	Nick Weber (WisDOT)	<u>x</u>

(Non-voting)

Jason Nordberg (FHWA-Madison)	<u>x</u>
Matthew Schreiber, (WisDOT-Madison)	<u> </u>
William Wheeler (FTA Region 5)	<u> </u>

Others Present: *Stever Birr for Brian Rickert, Lisa Conard, Casey Krasselt, Karl Mueller, Cole Runge, and Ker Vang.

ORDER OF BUSINESS

Chair S. Gehin opened the meeting at 10:30.

1. Introduction of Chris Hardy, Brown County Highway Commissioner.

C. Runge stated that today is Chris Hardy's first day as highway commissioner and he is unable to attend today's meeting. C. Hardy will be introduced at the next meeting of the Transportation Subcommittee.

2. Approval of the January 22, 2024, Transportation Subcommittee meeting minutes.

A motion was made by S. Griener, seconded by P. Kiewiz, to approve the January 22, 2024, Transportation Subcommittee meeting minutes. Motion carried.

3. Discussion and recommendation to the BCPC Board of Directors regarding the Green Bay MPO's draft Metropolitan Planning Area (MPA) boundary.

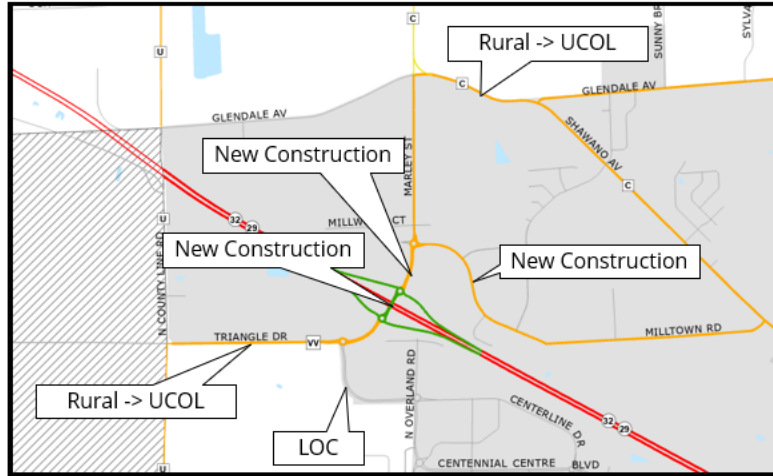
L. Conard provided a review of the process noting that MPO staff has developed a draft 2055 MPA boundary. L. Conard noted the draft had been shared with WisDOT central office staff. L. Conard stated staff is looking for a recommendation to the BCPC Board of Directors for approval of the MPA boundary.

A motion was made by G. Farr, seconded by A. Smits, to recommend to the BCPC Board of Directors approval of the Green Bay MPO's draft Metropolitan Planning Area (MPA) boundary as proposed by staff. Motion carried.

4. Discussion and recommendation to the BCPC Board of Directors regarding the Green Bay MPO's draft urbanized area functional classification system update.

C. Krasselt provided an overview of the draft and provided highlights of proposed changes. The CTH VV and STH 29 Interchange project necessitated several changes as shown below.

CTH VV and STH 29 Functional Classification



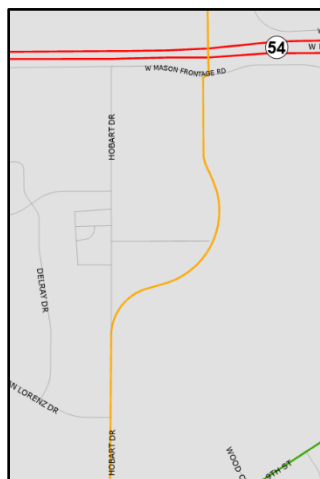
C. Krasselt noted that Hazelwood Lane from I-41 to Packerland Drive should be listed as a collector (it is currently shown as a principal arterial on the state map).

S. Griener asked how often the functional classification system is reviewed and updated.

C. Runge stated a thorough review is conducted by the MPO and WisDOT every 10 years after the US Census. However, modifications to the system can occur between these major updates.

S. Greiner noted that the City of Green Bay has plans to extend Hinkle Street to the south reaching Hobart Drive. The new portion of Hinkle Street will function as a collector while the northern portion of Hobart Drive (currently a collector) will function as a local road.

Hinkle Street south of West Mason Street (shown as proposed collector)



C. Runge noted that since the Hinkle Street extension project is programmed for 2025, the MPO may include it in the functional classification update proposal to WisDOT.

A motion was made by S. Griener, seconded by E. Rakers, to forward staff's functional classification update proposal with the Hinkle Street extension to WisDOT for review and, if accepted by WisDOT, to forward it to the Brown County Planning Commission Board of Directors for approval. Motion carried.

5. Discussion and recommendation to the BCPC Board of Directors regarding the *2024 Public Participation Plan Update for the Green Bay Metropolitan Planning Organization*.

K. Vang provided an overview of the draft plan, plan process, and key dates.

H. Bhatt asked if the MPO staff will be offering a virtual option for the public hearing.

K. Vang noted that the public hearing is scheduled to be in-person in front of the Brown County Planning Commission Board of Directors. The hearing will be held at the Metro Transportation Center (Green Bay Metro transfer center), which is easily accessible by public transportation.

C. Runge stated that per county policy, all meetings must be held in person unless an emergency declaration is issued, as it was during the COVID-19 pandemic.

A motion was made by P. Kiewiz, seconded by H. Bhatt, to recommend to the BCPC Board of Directors approval of the *Public Participation Plan Update for the Green Bay Metropolitan Planning Organization*. Motion carried.

6. Discussion regarding the federal Carbon Reduction Program (CRP) for the FFY 2025-2028 cycle.

L. Conard reminded the Transportation Committee of the outreach the MPO staff has provided in regard to the CRP funding opportunity and provided an overview of the funding availability.

Green Bay MPO	Estimate
FFY 2025	\$628,544 x 2 = \$1,257,087
FFY 2026	\$628,544
FFY 2027	\$628,544
FFY 2028	scheduling available - tbd
Total:	\$2,514,176

L. Conard noted that WisDOT has imposed a deadline of June 28, 2024 to submit applications via the WisDOT application portal. The MPO staff does not have access

to the portal at this time. Therefore, L. Conard requested that copies of any CRP applications be sent to the MPO.

WisDOT has requested an approved program by early September; therefore, staff anticipates MPO Policy Board action will occur on September 4. It is anticipated that the Transportation Subcommittee will be convened in August to discuss and recommend a program to the BCPC Board of Directors.

In the event the MPO does not receive enough funding requests to fill the program, MPO staff will be able to work with potential applicants after the June 28th deadline to develop projects/funding scenarios as long as the MPO submits an approved program to WisDOT shortly after the September 4th BCPC Board meeting.

L. Conard noted that WisDOT informed MPO staff this morning that sidewalk/trail projects funded under TAP that are not at the 80% federal maximum dollar amount can be considered for CRP to reach the 80% federal maximum. L. Conard noted that the trail over Duck Creek project (V. Howard) and the new sidewalks project (C. Green Bay) are currently under the 80% federal maximum and could absorb additional federal funding.

L. Conard noted that WisDOT also informed MPO staff that, similar to the STBG and TAP programs, the ability to do programmatic adjustments for the CRP (aka trading funding capacity with other TMAs) is being considered.

7. Discussion regarding the *Green Bay MPO 2055 Long Range Transportation Plan Update*.

K. Mueller provided an overview of the goals and objectives. K. Mueller stated that the goals and objectives reflect the performance-based planning approach required for the Long Range Transportation Plan. Objectives incorporate specific targets designed to measure progress towards achieving goals over time. K. Mueller also informed the committee that the goals and objectives were reviewed to ensure consistency with other MPO-adopted plans and adopted performance measure targets.

E. Rakers suggested revising the objective for green streets to follow municipalities' plans for stormwater management with green streets as an alternative option where no plan exists. K. Mueller stated that revision will be incorporated.

E. Rakers asked for clarification on the target for the percentage of functionally classified streets with bicycle facilities. K. Mueller stated that the target is based on the language in the current Congestion Management Process for the MPO. E. Rakers asked if roadway reconstruction would be the means for accomplishing this objective. K. Mueller stated that reconstruction and resurfacing projects would be the most likely means.

E. Rakers asked about the objective for number of free transit trips to Packers home games. K. Mueller stated the objective was incorporated from existing transit plans and is intended to measure the ridership performance for the dedicated fixed route transit service Green Bay Metro provides to Lambeau Field for Packers home games.

8. Update regarding the 2024-2029 Surface Transportation Block Grant (STBG) and 2024-2028 Transportation Alternatives Program (TAP) funding cycles.

L. Conard noted that the BCPC Board of Directors approved the TAP as recommended by the Transportation Subcommittee. The MPO was successful in finding trading partners (other TMAs) to better meet the funding requests. WisDOT has started issuing State-Municipal Agreements (SMAs) for TAP projects.

**Transportation Alternatives Program (TAP)
FFY 2024-FFY 2028**

\$3,892,606

- **Fox River State Trail** - \$980,161
- **New Sidewalks** - City of Green Bay - \$678,944 + \$4,519 = \$683,463
- **Bay Settlement Pedestrian Trail** - Town of Scott - \$270,780
- **Bicycle & Ped Safety Program** - Center for Childhood Safety 2024-2028 - \$313,410
- **Huron Trail** - Village of Bellevue - \$410,933
- **Multi Use Bridge over Duck Creek** - Village of Howard - \$1,233,859

L. Conard noted that the BCPC Board of Directors also approved the STBG program as recommended by the Transportation Subcommittee. Again, the MPO was successful in finding trading partners (other TMAs) to better meet the funding requests.

**Surface Transportation Block Grant (STBG) Program
FFY 2024-FFY 2029**

\$33,825,525

- **Libal St** (STH 172 to Kalb Av) - \$3,743,427
- **Allouez Av** (Hazen to Main St) - \$2,396,800
- **Lawrence Dr** (Fortune Av to Scheuring Rd) - \$2,439,160
- **Country Club Rd** (West Mason Frontage Rd to Indian Hill Dr) - \$4,045,560
- **CTH EE (Grant St)** at Mid Valley Dr roundabout - \$1,174,346
- **CTH EE (Grant St)** at CTH EB roundabout - \$1,103,760
- **Hoffman Rd** (Bellevue St to Monroe Rd) - \$1,372,475
- **Ontario Rd** (Eaton Rd to N Village Limits) - \$750,851
- **Mather St** (Locust St to Gray St) - \$3,678,711 + \$978,409 = \$4,657,120
- **Libal St** (LeBrun St to Hoffman Rd) - \$1,139,280
- **South Bridge Connector** (STH 32/57 to CTH PP) - \$6,083,254
- **CTH O (Allouez Av)** (STH 57 to East River Dr) - \$283,000 design & \$2,127,928 construction
- **CTH G** (CTH X to CTH GV) - \$2,488,464

FFY 2029 - \$520,188 not assigned

L. Conard noted that WisDOT has requested that the \$520,188 in capacity remaining in FFY 2029 be programmed. L. Conard noted that the amount of funds did not meet the 50-80% federal funding range for remaining requests. Therefore, the MPO staff will issue a request for projects in the near future.

9. Any other matters.

S. Greiner announced that the Wisconsin Supreme Court issued a 4-3 decision that will allow municipalities the ability to condemn property for the construction of sidewalks.

C. Runge stated that he read the majority opinion and stated this is favorable for several projects the county is working on with local units of government.

T. Parr noted that the Oneida Tribe of Indians has been working to complete the Duck Creek Trail for approximately 20 years. The trail begins near Seymour and continues

east through Outagamie County and into Brown County. The Duck Creek Trail will eventually extend to Pamperin Park when completed.

10. Adjourn.

The meeting adjourned at 11:10 a.m.

**Green Bay MPO
Federal Carbon Reduction Program (CRP)**

1 Applicant	2 Project Name	3 Project Location	4 Project Description	5 Rank by Applicant	6 Type	7 100% Cost	8 80% Request	9 Approved Amount	10 Approved Percent	11-19 FFY 2023/2024 Approved Program
2 City of De Pere	LED street lighting	City of De Pere	LED Units	1 of 1	EQUIP	\$56,910	\$45,528	\$45,528	80.0%	\$45,528

Requested for FFY 2025-FFY 2028 Program

3 Applicant	4 Project Name	5 Project Location	6 Project Description	7 Rank by Applicant	8 Type	9 100% Cost	10 80% Request	11 Approved Amount	12 Approved Percent	13 Preferred Year	14 Annual Allocation and Requests				15 MPO Staff Recommendations			
											16 FFY 2025 \$1,257,087	17 FFY 2026 \$628,544	18 FFY 2027 \$628,544	19 FFY 2028 TBD	20 FFY 2025 \$1,257,087	21 FFY 2026 \$628,544	22 FFY 2027 \$628,544	23 FFY 2028 TBD
4 City of Green Bay	New Sidewalks	Install sidewalk on portions of Manitowoc Rd, Hemlock Dr, & Pecan St	Construct new sidewalks Note: This request is to cover 24.6% of a project partially funded under the Transportation Alternatives Program. TAP at 55.4%. Federal allowable 80%.	1 of 1	CONST	\$380,210	\$304,168	\$0	0.0%	FFY 2025 only	\$304,168				\$304,168			
5 Brown County	Equipment for Signalized Intersection Improvements	Allouez, Ashwaubenon, Ash/GB border near Lambeau Field, Bellevue, De Pere, & Howard	Purchase new signals with LED lighting and camera aided traffic control which will reduce intersection idle time.	1 of 1	EQUIP	\$1,330,000	\$1,064,000	\$0	0.0%	FFY 2025; Applicant proposes splitting project	\$1,064,000				\$952,919			
			Purchase 44 units (10 + 34). Project to be split into two requests to better fit the amount of funds available.			\$4,409,500	\$3,527,600	\$0	0.0%		\$3,527,600							
6 Village of Howard	Mountain Bay / Fox River Multi-use Connector Trail	s/o Duck Creek near Riverview Dr & Rail Line	Pave 1/2 mile of trail	1 of 2	CONST	\$520,945	\$416,756	\$0	0.0%	FFY 2026; or later		\$416,756			\$416,756			
	Taylor Street sidewalk	Taylor St from Bond St to Shawano Av	Install sidewalk on west side of road	2 of 2	CONST	\$451,516	\$361,213	\$0	0.0%	FFY 2026; or later			\$361,213			\$361,213		
8 Requested for FFY 2025-FFY 2028 Program						\$7,092,171	\$5,673,737				\$4,895,768	\$416,756	\$361,213	\$0	\$1,257,087	\$416,756	\$361,213	\$0
9 Amount of Funds Available by Federal Fiscal Year (FFY) after requests:											(\$3,638,681)	\$211,788	\$267,331	\$0	\$0	\$211,788	\$267,331	\$0
10 Total Amount of Funds Available for WisDOT FFY 2025-FFY 2028 Cycle:											\$2,514,175				\$2,035,056			

WisDOT Disclaimer: Actual programmatic levels will be dependent upon future appropriation and budget actions by Congress and the Wisconsin State Legislature.